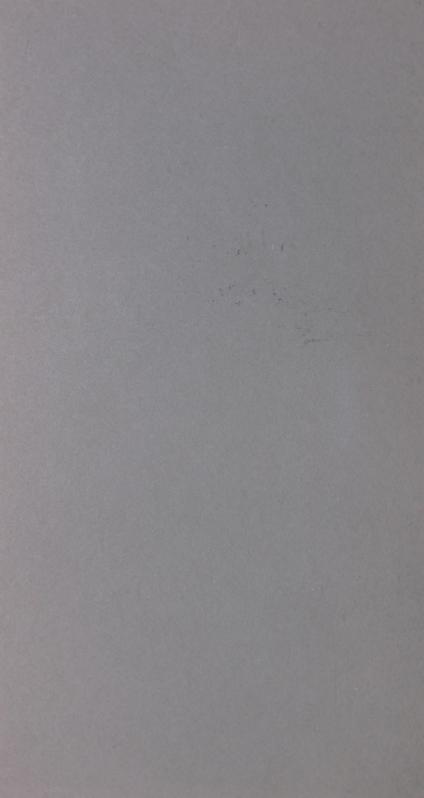


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# FEDERAL-PROVINCIAL RURAL DEVELOPMENT AGREEMENT

1965-70



DEPARTMENT OF FORESTRY



CAI FR 81 - 68A36

## AGRICULTURAL REHABILITATION AND DEVELOPMENT ACT

### FEDERAL-PROVINCIAL RURAL DEVELOPMENT AGREEMENT

April 1, 1965 to March 31, 1970

Published under the authority of The Honourable Maurice Sauvé, P.C., M.P., Minister of Forestry Ottawa, 1965

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# AGRICULTURAL REHABILITATION AND DEVELOPMENT ACT FEDERAL-PROVINCIAL RURAL DEVELOPMENT AGREEMENT

### INTRODUCTION

The Agricultural Rehabilitation and Development Act of 1961 enabled the establishment of a federal-provincial program of alternate land use, soil and water conservation, rural development, and research, aimed primarily at alleviating the serious national problem of low income in rural areas. Information from the Census of Canada indicates that approximately 177,000 farm operators sell less than \$2,500 worth of produce annually, and that approximately 298,000 rural non-farmers have annual incomes of less than \$3,000.

ARDA is a federal-provincial program. It is the responsibility of the provinces to initiate projects and programs, implement them, and pay approximately half the costs involved. The federal government, in addition to sharing costs, establishes in consultation with the provinces the main objectives of the program and sets operating policy and criteria under which programs are initiated. The federal government may provide some forms of technical assistance when required and may initiate and carry out research. An important, although less clearly defined role of the federal ARDA Administration is to function as a clearing house for information, both technical and general, and to work toward improving co-ordination of all agencies concerned with rural social and economic development and resource use. This applies particularly with respect to federal agencies, but in practice many scores of agencies—federal, provincial, private and university-have become involved in the ARDA program, and thus to a greater degree with each other.

Each province has established a provincial ARDA office to administer the provincial program and maintain working relations with the federal ARDA Administration. The Prairie Farm Rehabilitation Administration and the Maritime Marshlands Rehabilitation Administration have functioned to some degree as operating arms of the federal ARDA Administration. Four federal ARDA regional offices are being established, for the Atlantic Provinces,

Quebec, Ontario, and the western provinces.

Because ARDA is a complex federal-provincial social and economic development program based on very general federal legislation, detailed federal-provincial agreement on operating procedures is essential.

The first General Agreement between the federal government and each province established the operating procedures for implementation of the Agricultural Rehabilitation and Development Act. By the autumn of 1962 all provinces had signed the General Agreement, which terminated on March 31, 1965. The second federal-provincial ARDA Agreement (published hereunder) will cover the period April 1, 1965 to March 31, 1970.

The ARDA concept of rural social and economic development and the conservation of natural resources is basic to the second federal-provincial agreement, as it was in the General Agreement; however, the new agreement embodies a number of important differences, as follows:

Duration of five years instead of two and a half years.

Maximum federal expenditures of \$25 million a year, instead of \$20 million a year, making a total federal contribution of \$125 million instead of \$50 million.

 Increased emphasis on programs to assist rural people to re-establish in new employment or resettle in areas where opportunity may be

better.

• The establishment of a special Fund for Rural Economic Development by the federal government whereby a maximum of \$50 million, in addition to the \$125 million total of annual federal contributions, may be spent on major projects that are part of comprehensive development programs in areas that are especially designated.

A new emphasis on the alleviation of poverty in rural areas by means
of a global approach to resource development, embracing all the resources of disadvantaged rural areas in an effort to provide new income

and employment opportunities and raise standards of living.

 A new system for the administration of joint ARDA projects, whereby the federal government and the provinces agree jointly on an entire program for a year or more, instead of a process in which the province submits each project individually for federal examination.

In provinces that desire it, the inclusion of Indian lands and Indian

people within the purview of the ARDA program.

 Greater attention paid to the training of Rural Development Officers, and to the provision of facilities required to carry out such training.

The text of the federal-provincial Rural Development Agreement, 1965-1970 is printed hereafter in full.

I am confident that the new ARDA Agreement provides an excellent framework for an effective rural development program over the next five years; a program which will make for considerable progress in meeting some of the difficult economic problems of our rural areas and people.

Maurice Sauvé
Minister of Forestry,
CANADA.

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### FEDERAL-PROVINCIAL RURAL DEVELOPMENT AGREEMENT

day of

THIS AGREEMENT made this

A.D.	19
Вети	VEEN
	THE GOVERNMENT OF CANADA (hereinafter called "Canada")
	OF THE FIRST PART,
AND	
	THE GOVERNMENT OF THE PROVINCE OF
	(hereinafter called "the Province")

OF THE SECOND PART.

Whereas rural areas and rural people are subject to widespread social, technological and economic changes that necessitate adjustments on the part of many rural areas and many rural people;

AND WHEREAS the income level and standards of living of many people in rural areas are unreasonably low;

AND WHEREAS economic and social disadvantages that affect many low income rural people require government action;

AND WHEREAS there is a need in Canada for a more effective use of some lands; soil conservation and improvement; and the management, conservation and development of water resources;

AND WHEREAS the purpose of the Agricultural Rehabilitation and Development Act is to undertake investigation and research on these needs and to undertake with the Provinces programs and projects for the more effective use of lands; for the conservation and development of soil and water resources in rural areas; and for the

development of new opportunities for increased income and employment, and for improving standards of living for rural people;

AND WHEREAS HIS EXCELLENCY, the Governor-in-Council by Order-in-Council P. C. 1965-615 of April 2, 1965, authorized the Minister of Forestry to execute this Agreement on behalf of Canada.

Now, THEREFORE, it is agreed by and between the parties hereto as follows:

- 1. In this Agreement, unless the context otherwise requires:
  - (a) "Act" means the Agricultural Rehabilitation and Development Act of Canada;
  - (b) "Approved Program" means any program referred to in this Agreement, approved by the Federal Minister or any person designated by the Federal Minister to act on his behalf, for participation or assistance by the Government of Canada under the Act;
  - (c) "Approved Project" means any project referred to in this Agreement, approved by the Federal Minister or any person designated by the Federal Minister to act on his behalf, for participation or assistance by the Government of Canada under the Act;
  - (d) "Federal Minister" means the Minister of Forestry of Canada and includes any person designated by the Minister to act on his behalf under this Agreement;
  - (e) "Ministers" means the Federal Minister and the Provincial Minister:

  - (g) "Program" means a definite plan consisting of a group of projects as envisaged under all or any of the parts of this Agreement;
  - (h) "Project" means any project described in this Agreement;
  - (i) "Shareable Cost" means the amount or the proportion of the total cost of a project which Canada and the Province have agreed to share.

- 2. Unless otherwise provided in this Agreement, the Province will organize and carry out approved programs and approved projects.
- 3. Subject to the terms and conditions of this Agreement, and subject to funds having been appropriated by Parliament, Canada will contribute one-half of the shareable cost of approved programs or projects in the form of financial or other assistance, or both, provided however that where other Federal Acts or programs apply, and where contributions to a project are made under such Acts or programs, then no financial assistance shall be provided in respect of that project or portion of the project so assisted.
  - 4. (1) The national contribution of Canada shall be:
    - (a) an amount of \$125 million to be allotted to the provinces, the expenditure of Canada not to exceed \$25 million in any one fiscal year;
    - (b) a Special Fund for Rural Economic Development of \$50 million, as described in Section 37 of this Agreement.
- (2) The annual allotment available to the Province shall be determined as follows:
  - (a) an initial amount of \$375,000;
  - (b) the balance of the allotment shall be calculated according to a formula based on the following factors as recorded in the 1961 Census of Canada, each given equal weight:
    - (i) the rural population of the Province expressed as a percentage of the rural population of the ten provinces combined; and
    - (ii) the number of rural non-farm families in the Province with a family income less than \$3,000 per year expressed as a percentage of the number of such families in the ten provinces combined; and
    - (iii) the number of farms (excluding residential and institutional farms) with a total capital value of less than \$25,000 and annual sales of farm products of less than \$3,750 expressed as a percentage of the number of such farms in the ten provinces combined.
- (4) The contribution of Canada for soil and water conservation projects, during the term of this Agreement, shall not exceed

fifty per cent of the total allotment to the Province, except with the approval of the Governor-in-Council.

- 5. There may be established a Joint Advisory Committee consisting of five members at a senior level, three of whom, including the Chairman, shall be appointed by the Provincial Minister, and two by the Federal Minister. The Province will initiate programs and provide the secretarial requirements of this Committee. The Committee shall meet at least once each year to review reports on progress, to establish mutually acceptable criteria for the consideration of programs and to consider provincial programs proposed for the ensuing year. The Committee may review programs and report to the Federal Minister and the Provincial Minister as to the best methods to be adopted to carry out the purposes of the Act, and make such reports in respect of any programs as it deems appropriate.
- 6. (1) The Province may submit for the approval of the Federal Minister an annual over-all program which has been reviewed by the Joint Advisory Committee and is in conformity with the plan of assistance and the terms described in this Agreement.
- (2) If the Province chooses not to submit an annual program, the Province may submit, from time to time, proposals for the approval of the Federal Minister for each project or program under the Agreement.
- (3) In submitting proposals, the Province shall provide sufficient information for the adequate assessment of the suitability of the project or program, including the purpose of each part of a program, the costs, the benefits, and assessments of the economic significance of each of the parts and where applicable:
  - (a) such other physical data, such as plans and maps, description of development works;
  - (b) such financial details as the cost-sharing between the parties involved, expected revenues, and like data;
  - (c) a description of any development works proposed, the authority that will be responsible for undertaking, operating and maintaining the project, the expected revenues, user charges or any other like considerations;
  - (d) the proposed plan of cost-sharing between all parties taking part in the project including charges, if any, to persons to whom any of the benefits of the project will accrue;
  - (e) any other information which the Federal Minister may require.

- (4) Where a Joint Advisory Committee is established and the required project details have been reviewed by the Committee and related to the program as a whole, information received by the Committee need not be included in the proposals.
- 7. To facilitate the administration of this Agreement, the Province agrees to provide the Federal Minister, on or before the first day of October of each year, with estimates concerning its proposed program for the subsequent fiscal year in such form as the Federal Minister may require.
- 8. Canada agrees to reimburse the Province for expenditures incurred by making payments on interim statements in amounts of up to eighty per cent of such expenditures, such statements to be certified by a senior official of the Province, on the undertaking that at the end of each quarterly period a statement of actual expenditures will be submitted, certified by the Province, and bearing an audit certificate by the Provincial Auditor, such statements to be in such form as the Federal Minister may direct. Adjustments and payments of the balance to the Province, if any, shall be made after receipt of the quarterly statements of actual expenditures.
- 9. The Province shall maintain adequate records of all transactions made pursuant to this Agreement, supported by proper documents and vouchers.
- 10. The Province shall make such records, documents and vouchers available to the Federal Minister for audit upon request, and furnish any and all information in relation thereto.
- 11. The Province may apply ARDA programs to Indian lands and Indian people. In the event that Indians are involved in a program the Federal Government will negotiate special cost-sharing arrangements to the extent that Indians are involved.

### Part I

### RESEARCH

- 12. The objective of this Part is to enable Canada and the Province to undertake jointly, physical, social and economic research concerning any of the projects or programs under this Agreement. Basic physical and biological research is not considered pertinent to the intent of the Act.
- 13. Approved projects or programs under this Part shall be selected from any or all of the following categories:
- (1) surveys, studies and investigations aimed at establishing criteria and priorities for action under ARDA and assisting in the solution of rural problems and to develop programs and projects that qualify for cost-sharing under this Agreement;
- (2) the formulation of Comprehensive Rural Development Plans;
- (3) pilot action research specifically designed to test new program approaches to the solution of rural problems and the improvement of rural standards of living not allowed for in other sections of this Agreement. Such projects will terminate at an agreed time and participation in them shall not obligate Canada to participate in an extension of the projects thereafter, nor in any additional projects of this type;
- (4) studies aimed at determining the feasibility of any project aimed at improving the income level or employment opportunities of rural people.
- 14. For projects or programs under this Part the shareable cost may be 100 per cent of the total cost.
- 15. (1) The shareable cost under this Part may include the salaries and expenses of employees of the Province who are specifically engaged on a project or program for the period of time so engaged.
- (2) Where employees of Canada are specifically engaged on a program or project, the cost of salaries and expenses of such employees for the period of time so engaged may be included as part of Canada's contribution to the shareable cost, provided such costs appear in the estimated cost of the program or project.

### Part II

### LAND USE AND FARM ADJUSTMENT

- 16. The objectives of this Part are to assist in the establishment of viable farms through the enlargement, consolidation, regrouping and basic improvement of submarginal farms, and to assist in the withdrawal from agriculture of farmland areas unsuitable for farming through the purchase or removal of land of low physical capability for agriculture from uneconomic or damaging use.
- 17. Approved projects or programs under this Part shall be selected from any or all of the following categories:
- (1) the acquisition of farmland of low capability for agricultural use for conversion to a more effective use such as permanent forage or pasture, forest, recreation, wildlife management or conservation reserve:
- (2) the development of land acquired under Section 17, Subsection (1), for conversion to community pasture;
- (3) the provision of loans to viable or potentially viable farmers for the purchase of lands which are contiguous to their present holdings so they may acquire an economic farm unit in areas where a special comprehensive farm enlargement and consolidation program has been agreed upon; such loans not to conflict with existing loan schemes and the terms and conditions of Canada's participation shall be in such form as may be prescribed by the Governor-in-Council;
- (4) the acquisition of non-economic farms for the purpose of effecting farm enlargement or consolidation, or for conversion to a more effective use as in Subsection (1) above;
- (5) the acquisition of non-economic woodlot holdings for the purpose of effecting woodlot enlargement or consolidation;
- (6) the regrouping and basic improvement of properties acquired under Subsections (4) and (5) above for the purpose of establishing economic farms or woodlots suitable for private ownership or operation;
- (7) the provision of financial or other assistance such as farm planning and management advisory services or off-farm agricultural or forestry training to farm or woodlot operators participating in the enlargement and consolidation programs for the purpose of assisting such operators to establish viable farm or woodlot operations;
- (8) the provision of financial or other assistance to farm operators for the conversion of improved land of low capability for

arable agriculture to a more effective use such as forage or pasture, forest, recreation or wildlife management on existing farms;

- (9) the provision of financial or other assistance to farm and woodlot operators for the purpose of establishing or improving woodlots on existing holdings.
- 18. (1) Subject to Subsection (2) of this Section and Section 19, the shareable cost for programs or projects under Section 17 may be 100 per cent of the total net cost to the Province after deducting such contribution by the owners that the Province may determine.
- (2) For projects under Section 17, Subsections (4), (5) and (6), involving the buying, selling, leasing, renting, regrouping and basic improvement of properties, the shareable cost may be the annual net cost to the Province of carrying out the enlargement and consolidation programs, and the terms and conditions of such participation shall be in such form as may be prescribed by the Governor-in-Council in consultation with the Lieutenant Governor-in-Council. For the purpose of calculating the annual net cost, land costs in excess of \$100 per acre and regrouping and basic improvement costs in excess of \$50 per acre shall not be included in the gross costs of the program.
- 19. For projects under Section 17, Subsections (1), (2), (8) and (9), the shareable cost shall not exceed \$50 per acre except with the approval of the Governor-in-Council.
- 20. (1) For the purpose of achieving the objectives of the Land Use and Farm Adjustment Part of this Agreement, the Province or its agent may buy, lease, hold, sell or rent, or otherwise dispose of properties in whole or in part.
- (2) Canada will participate in projects and programs involving financial assistance or the costs of administering loans under Section 17, Subsections (3), (7), (8) and (9) only where necessary to supplement existing private or public programs and the terms and conditions of such participation shall be in such form as may be prescribed by the Governor-in-Council in consultation with the Lieutenant Governor-in-Council.
- (3) In order to carry out the farm and woodlot enlargement programs under Section 17, Subsections (4) and (5), some economic holdings may be included if such holdings do not account for more than 25 per cent of the total area to be acquired in any one area and only in cases where the program would not be feasible if such holdings were not acquired.

### Part III

### REHABILITATION

21. The objectives of this part are to rehabilitate and to reestablish in effective employment and income opportunities certain rural people who are in need of assistance as a result of under-

employment or low income.

The intent is that the provisions, where applicable, of federal-provincial and federal manpower programs should be applied vigorously to the rehabilitation problems of rural people and that this Part of the ARDA Agreement should be used to fill gaps or to provide supplementary types of assistance to meet the particular needs of rural people.

This Part may apply to families affected by the Land Use and Farm Adjustment Part of this Agreement, and to individual members of families residing within any Rural Development Area or Special Rural Development Area, qualified under criteria jointly accepted by the Ministers to provide for rehabilitation assistance not available in other public or private programs.

- 22. Approved projects or programs under this Part shall be selected from any or all of the following categories:
- (1) allowances while training, including transportation and living costs, for any person qualifying for rehabilitation and reestablishment;
- (2) the moving of qualified persons and their effects to a new specific location where arrangements for employment, resettlement or relocation, have been confirmed as sound;
- (3) the re-establishment of such persons and adaptive services related thereto;
- (4) special assistance where necessary for people aged 55 years and over, who are not qualified for training and re-establishment, and who are affected by the Land Use and Farm Adjustment Part of this Agreement.
- 23. (1) For projects under this Part, the shareable cost may be 100 per cent of the total cost.
- (2) The terms and conditions of Canada's participation in this Part of the Agreement shall be in such form as may be prescribed by the Governor-in-Council in consultation with the Lieutenant Governor-in-Council.

### Part IV

### RURAL DEVELOPMENT STAFF AND TRAINING SERVICES

- 24. The objectives of this Part are to assist the Province in providing for a specialized corps of Rural Development Officers qualified to guide action projects implemented through ARDA; to encourage effective community and area leadership for programs under this Agreement; and to involve local people in the solution of socio-economic problems of the community and area.
- 25. Approved projects or programs under this Part, not provided for under the Federal-Provincial Agreements effective under authority of the Technical and Vocational Training Assistance Act, shall be selected from any or all of the following categories:
- (1) the payment of salaries and travel expenses of the provincial Director of Rural Development and Rural Development Officers filling additional positions specifically required to implement ARDA programs under this Agreement;
- (2) the provision of grants, scholarships, bursaries, and allowances for the training and upgrading of personnel to be assigned duties as Rural Development Officers; for the training for group action of selected local leaders expected to perform various voluntary services on the community level; and for providing advanced training for selected graduate students required to implement programs under this Agreement;
- (3) the holding of seminars, conferences, meetings and other types of group activities, including expense allowances for participants, and related costs.
- 26. For projects under this Part of the Agreement, the shareable cost may be 100 per cent of the total cost.

### Part V

### RURAL DEVELOPMENT AREAS

27. The objective of this Part is to increase substantially income and employment opportunities in rural areas and communities which are in need of special assistance. Normally programs under this Part will be carried out in areas in which programs under Parts I, II, III and IV are being implemented.

A Rural Development Area is an area jointly agreed to by the Federal Minister and the Provincial Minister. In recognizing Rural Development Areas such factors may be considered as earnings of families or individuals, extent of unemployment or under-employment, record of social assistance payments, levels of education and similar criteria.

- 28. Approved projects or programs under this Part shall be directly aimed at substantially increasing income and employment opportunities and shall be selected from any or all of the following categories:
  - (1) land development enterprises, including
  - (a) the establishment of pastures,
  - (b) the establishment of community forage, blueberry or other similar crop areas,
  - (c) the establishment of forests, and
  - (d) the establishment of publicly owned non-urban park, recreational and wildlife management areas,

when carried out on Crown or public authority land now ineffectively used and including where necessary the purchase of ineffectively used private land;

- (2) forest stand improvement on Crown or other public authority forest land;
- (3) the provision of financial or other assistance to farm or woodlot operators to undertake recreation and wildlife projects on existing holdings;
- (4) the development on existing farms in need of special assistance of land now unimproved but suitable for agriculture for the purpose of increasing the efficiency of the farm operation;
- (5) the undertaking of primary fisheries development projects not provided for in other federal or federal-provincial programs consistent with the intent of this program;
- (6) the development of the tourist industry through the provision of public recreation areas including basic infrastructure facilities in conformity with an over-all plan.

- 29. (1) For projects under Section 28, the shareable cost may be 100 per cent of the total cost.
- (2) For projects under Section 28, Subsection (1), the shareable cost of land acquisition shall not exceed \$50 per acre except with the approval of the Governor-in-Council.
- (3) For projects under paragraphs (a), (b) and (c) of Subsection (1) of Section 28 and Subsection (4) of Section 28, the shareable cost of land development shall not exceed \$50 per acre except with the approval of the Governor-in-Council.
- (4) For projects under Section 28, Subsection (2), the shareable cost shall not exceed \$25 per acre except with the approval of the Governor-in-Council.
- (5) The approval of the projects under Section 28 shall be based on economic criteria agreed to by the Ministers, including benefit-cost analyses wherever applicable, but in any event any project over \$100,000 in total cost must be subject to a benefit-cost analysis.
- 30. To provide for other projects to increase income and employment opportunities in Rural Development Areas not allowed elsewhere in this Agreement, and to provide for general assistance for rural development in Rural Development Areas, the Federal Minister may make available out of the annual allotment to the Province a grant not to exceed the lesser of:
  - (a) three dollars per rural family in Rural Development Areas, or
  - (b) one half the total annual expenditure of the Province upon such other projects.

### Part VI

### SPECIAL RURAL DEVELOPMENT AREAS

- 31. The objective of this Part is to carry out a comprehensive rural development program in specially selected rural development areas.
- 32. These areas will be defined by the Provincial Minister and may be agreed to by the Federal Minister, subject to approval by the Governor-in-Council and the Lieutenant Governor-in-Council, as "Special Rural Development Areas".

Such areas warrant a comprehensive co-ordinated approach to economic and social development because they are subject to wide-spread low income; have major adjustment problems; and have recognized developmental potentials.

- 33. A comprehensive rural development program involves the following:
- (1) physical, economic, and social studies and investigations necessary to the determination of the development problems and potentials of the area;
- (2) the involvement of local people through the establishment of rural development committees or similar bodies;
- (3) the preparation of comprehensive rural development plans;
- (4) the undertaking of a broad range of projects for the development of the rural development area in conformity with the development plans, to increase income and employment opportunities and raise standards of living as provided below.
- 34. In order to implement comprehensive development plans, Canada and the Province jointly agree within the framework of general programs and policies, to bring to bear and to co-ordinate the various programs of their respective agencies as may be applicable to the area.
- 35. When a Comprehensive Rural Development Plan has been formulated and a Special Rural Development Area has been designated, and the elements of participation by Canada in the plan, under this Agreement, have been approved by the Federal Minister, a separate Program Agreement shall be concluded. Each Program Agreement shall make provision for the implementation of projects within the Comprehensive Rural Development Plan and may include:
- (1) any project provided for under other parts of this Agreement;

- (2) the application of other federal and provincial programs as stated in Section 34;
- (3) major developmental projects in conformity with the Comprehensive Plan, other than those provided for in (1) and (2).
- 36. (1) For projects under Section 35, Subsection (1), the shareable costs will be those provided for elsewhere in this Agreement unless otherwise provided for in the separate Program Agreement.
- (2) For projects under Section 35, Subsection (2), the financial arrangements provided for in the pertinent government program will apply.
- (3) For projects under Section 35, Subsection (3), Canada's contribution shall be that provided for in the separate Program Agreement for the Special Rural Development Area.
- 37. (1) Subject to the appropriation of funds by Parliament, Canada will make available a sum not to exceed a total of fifty million dollars over the term of this Agreement for the purpose of assisting the financing of major developmental projects in all provinces, under Subsection (3) of Section 35.
- (2) Contributions from this Special Fund for Rural Economic Development may be used to finance major developmental projects under the approved plan having regard to the size and type of such projects, the net benefits to be derived, the contribution to the Canadian economy as a whole and the availability of alternate sources of finance. The terms and conditions of Canada's participation shall be in such form as may be approved by the Governor-in-Council and shall be set forth in the separate Program Agreement.

### Part VII

### PUBLIC INFORMATION SERVICES

- 38. The objective of this Part is to provide for the development of public information services suited to the needs of the ARDA program. Emphasis is placed on creating effective information exchange among governments as well as between governments and non-governmental organizations and the public.
- 39. Approved projects or programs under this Part shall be selected from any or all of the following categories:
- (1) the provision by the Province of one public information officer in the Province working specifically on ARDA public information;
- (2) the publication of written material prepared by this officer;
- (3) the publication of written material, prepared by other agencies or individuals, relevant to the ARDA program and useful for public information purposes;
- (4) the production or purchase of additional public information materials such as posters, signs, films, slide sets, exhibits, relevant to the ARDA program and necessary for public information purposes.
- 40. (1) For projects or programs under this Part the shareable cost may be 100 per cent of the total cost.
- (2) All publicity in the Province concerning projects or programs shall utilize the phrase, "ARDA (CANADA.....)(name of Province)" or such other appropriate terminology that will indicate the joint nature of the program.

### Part VIII

### SOIL AND WATER CONSERVATION

- 41. The objectives of this Part are to advance soil and water conservation in rural Canada primarily for agricultural purposes through joint projects for water management and development and soil improvement and conservation, and particularly through watershed conservation and development projects, provided a major part of all such projects serve agricultural and rural development purposes.
- 42. Approved projects or programs under this Part shall be selected from any or all of the following categories:
- (1) comprehensive watershed projects for the protection, management, development and improvement of the soil and water resources of a watershed through a multiple purpose project type undertaking carried out by the Province or a watershed conservation association or other similar public body recognized under the appropriate legislation of the Province. Projects shall be formulated to include those water conservation, development and management project purposes and land conservation and improvement project purposes allowed in Subsections (2) and (3) of this Section, which are appropriate within the watershed. All comprehensive watershed projects shall be physically and economically sound and shall be approved only if found acceptable on the basis of a benefit-cost analysis;
- (2) water conservation and development projects for farm and rural community water supply, renewals of existing irrigation works, supplemental irrigation and other similar purposes, and water management projects for flood protection and prevention, including dyking, erosion control and other measures to prevent or reduce flood and sediment damage. In the case of multi-purpose projects for the integrated development, management and conservation of the water resources of an area, new irrigation, pollution abatement, stream flow maintenance, and recreation, wildlife and fish enhancement or development, may be included;
- (3) land conservation and improvement projects for protection of land from soil deterioration, rehabilitation of eroded and depleted soils, improvement of water distribution and disposability by drainage, irrigation and land-forming, reduction of water and

sediment damage, land improvement to increase efficiency of production, and other like measures;

- (4) land development projects for the purpose of improving the efficiency and productivity of existing farms.
- 43. (1) For projects under Section 42, Subsection (1) the shareable cost may be 100 per cent of the total cost.
- (2) For projects under Section 42, Subsections (2) and (3) the shareable cost shall not exceed 75 per cent of the total cost.
- (3) For projects under Section 42, Subsection (4) the shareable cost shall not exceed 40 per cent of the total cost.

### **GENERAL**

- 44. In the carrying out of a program or a project other than a research project, only the salaries and expenses of additional employees of Canada and of the Province specifically engaged for the project may be included in the project costs.
- 45. Costs to Canada and the Province for supervision, office space, telephones and other costs of a similar nature shall not be included in the project costs.
- 46. The Province shall be responsible for the operation and maintenance of any and all projects undertaken under this Agreement.
- 47. The Province shall save Canada harmless from any and all claims except those arising from acts of God, that may be made with respect to any projects undertaken under this Agreement.
- 48. The following conditions relevant to employment and the award of contracts shall apply in respect of all projects carried out under this Agreement:
  - (a) where practicable, recruiting of labour shall be conducted through the National Employment Service or Provincial Employment Service;
  - (b) in the employment of persons on a project there shall be no discrimination by reason of race, religion or political affiliation.
- 49. No member of the House of Commons, or of any Legislature, shall be admitted to any share or part of any contract or agreement or commission with respect to a project.
- 50. At the time of approval of a project or program under the Agreement it shall be mutually agreed whether revenue accruing from the project or program is shareable between Canada and the Province. Shareable revenue collected by the Province shall be divided between Canada and the Province for a period of twenty years in the same proportions as the respective investments of Canada and the Province in that particular project.

- 51. (1) When any lands acquired or works constructed by the Province for any purpose specified under this Agreement, other than for the farm enlargement and consolidation program, are sold within twenty years after such acquisition or construction, the proceeds from such sale shall be divided between Canada and the Province in the same proportions as the respective investments of Canada and the Province in that particular project or program.
- (2) When any land or works constructed by the Province for any purpose specified under this Agreement, other than for the farm enlargement and consolidation program, are changed to a use incompatible with the intent of this Agreement within twenty years after such change, the Province shall pay Canada an amount equal to the original investment of Canada in that particular project or program.
- 52. Any provincial expenditure upon a project or program between April 1, 1965, and the date of the Federal Minister's approval of the project or program may be considered part of the shareable cost of the approved project or program.
- 53. No project or program shall be approved after March 31, 1970 under the terms of this Agreement. This Agreement shall continue in force in relation to each individual approved project or program until such time as the parties hereto mutually agree to terminate it in respect of that project or program, or mutually agree to terminate it in respect of all projects or programs. The Government of Canada shall continue to contribute its share of the financing of any project or program, approved before March 31, 1970, and continuing beyond that date, until the project or program is completed or this Agreement is terminated in respect thereof, as the case may be; or until the total allotment as provided for by Section 4, Subsection (3) of this Agreement is exhausted, whichever first occurs.

Government of Canada		
and		
	Signed on behalf of the Government of the Province	
	and	

PROVINCIAL ALLOTMENTS

# RURAL DEVELOPMENT AGREEMENT APRIL 1, 1965

Number of Rural*  Rural* Non-Farm Samilies With Under \$3,000 Income Number of Farms with* Capital Value Under \$25,000 and Sales	28,900 808 4,482 31,063 4,482 27,476 6,839 69,010 55,766 59,440 42,463 15,680 19,047 23,598 36,544 15,963 26,520 23,312 6,623
Rural* N Population wi	225,833 70,720 336,495 319,923 11,352,807 11,412,563 332,879 527,090 488,733 447,157
Total Allotment (Annual×5)	\$ 6,893,190 3,578,190 8,953,375 8,364,750 28,328,060 25,291,435 9,143,560 11,461,940 8,650,560
Annual	\$ 1,378,638 \$ 6,893,190 715,638 3,578,190 1,790,675 8,953,375 1,672,950 8,364,750 5,665,612 28,328,060 5,058,287 25,291,435 1,828,712 9,143,560 2,866,988 14,334,940 2,292,388 11,461,940 1,730,112 8,650,560
PROVINCE	Newfoundland Prince Edward Island Nova Scotia. New Brunswick. Quebec. Ontario. Manitoba. Saskatchewan Alberta. Torals.

Annual Provincial Allotments calculated in accordance with Section 4 (2) of Rural Development Agreement. \*Data Source-1961 Census of Canada.

### APPENDIX

### Ministers Responsible for ARDA

and

### **Principal ARDA Officers**

British Columbia

Hon. Francis X. Richter, Minister of Agriculture, Victoria, B.C.

Mr. A. H. Turner, Deputy Minister, Department of Agriculture, Victoria, B.C.

Hon. H. E. Strom, Minister of Agriculture, Edmonton, Alberta.

Mr. G. R. Sterling, Chairman, Land Utilization Committee and Co-ordinator, Alberta ARDA Program, Legislative Buildings, Edmonton, Alberta.

Hon. D. T. McFarlane, Minister of Agriculture, Regina, Saskatchewan.

Mr. J. E. Dehm, ARDA Co-ordinator, Director, Plant Industry, Department of Agriculture, Legislative Buildings, Regina, Saskatchewan.

Hon. George Hutton, Minister of Agriculture and Conservation, Winnipeg, Manitoba.

Mr. E. A. Poyser, Provincial ARDA Co-ordinator, Department of Agriculture and Conservation, 709 Norquay Building, Winnipeg, Manitoba.

Alberta

Saskatchewan

Manitoba

Ontario

Hon. Wm. A. Stewart, Minister of Agriculture, Toronto, Ontario.

Mr. H. F. Crown, Director of Development Branch, Department of Agriculture, Parliament Buildings, East Block, Toronto, Ontario.

Quebec

Hon. Alcide Courcy, Minister of Agriculture and Colonization, Quebec, P.Q.

Mr. J.-B. Bergevin, C. P. 158, Hotel du Gouvernement, Quebec 4, P.Q.

New Brunswick

Hon. Adrien Levesque, Minister of Agriculture, Fredericton, N.B.

Mr. Henning Aalund, Secretary, N.B. ARDA Co-ordinating Committee, Department of Lands and Mines, Fredericton, N.B.

Nova Scotia

Hon. I. W. Akerley, Minister of Agriculture and Marketing, Halifax, N.S.

Dr. George R. Smith,
Director of ARDA,
Department of Agriculture and
Marketing,
Truro, N.S.

Prince Edward Island

Hon. Andrew MacRae, Minister of Agriculture and Conservation, Charlottetown, P.E.I.

Mr. Reid Sangster,
Director of Marketing & ARDA
Co-ordinator,
Department of Agriculture and
Conservation,
Charlottetown, P.E.I.

### Newfoundland

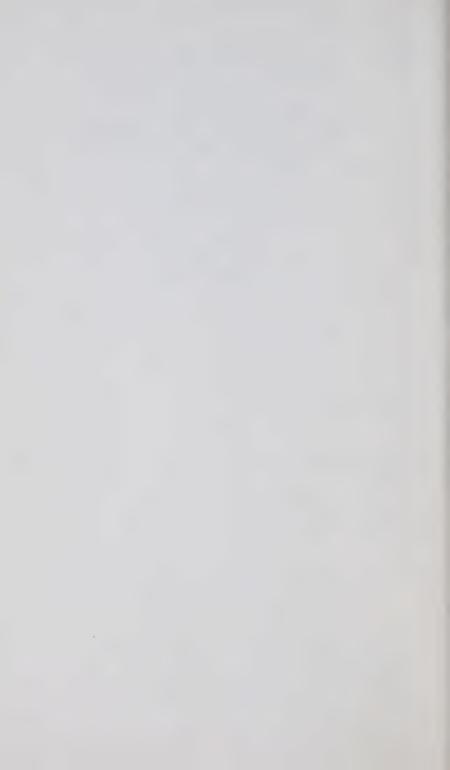
Hon. Joseph R. Smallwood, Premier and Minister of Economic Development, St. John's, Newfoundland.

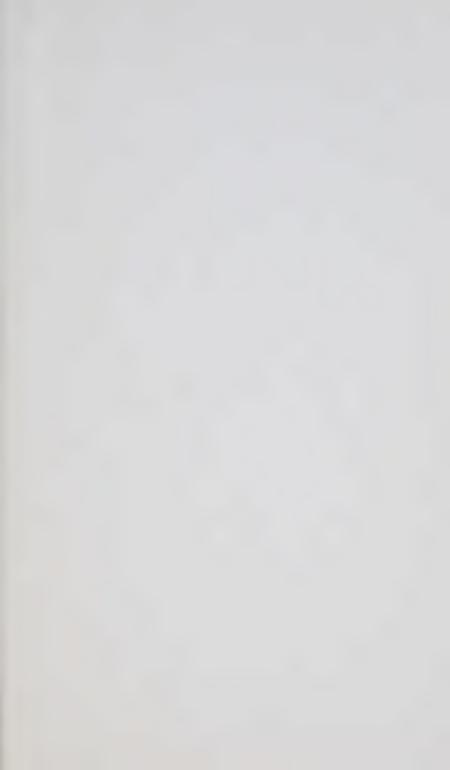
Mr. Colin Story, Deputy Minister, ARDA Division, Department of Economic Development, St. John's, Newfoundland.

### Federal ARDA Administration

Hon. Maurice Sauvé, Minister of Forestry, Victoria Building, Ottawa, Ontario.

Mr. A. T. Davidson,
Assistant Deputy Minister (Rural
Development),
Department of Forestry,
Ottawa, Ontario.











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